

### WORKING WITH LOCAL GOVERNMENT TO IMPROVE THE DELIVERY OF SUSTAINABLE WASH SERVICES

DFAT CS WASH Fund, Regional Learning Event Harare, Zimbabwe 5 – 8 May 2015



### QUESTIONING SOME BASIC ASSUMPTIONS

- 1. Decentralisation improves basic service delivery
- 2. Providing reliable water and sanitation services isn't rocket science
- 3. Aid is a positive driver for sustainable WASH



# DEVOLVING POWER, RESPONSIBILITY AND THE SUBSIDIARITY PRINCIPLE

- Reaction against the apparent failure of central government to deliver – an historic and global trend
- Local governance, local awareness and proximity to the people served - stronger accountability
- Assumed that it is preferable to centralised systems a leap of faith?



### LIMITED EVIDENCE THAT IT WORKS AND A LOT OF EVIDENCE OF THE CHALLENGES

# Central government

- Incomplete decentralisation and sector reforms
- Unwillingness to relinquish authority and financing
- Lack of support and inadequate funding to LGs
- Limited/no regulation of services

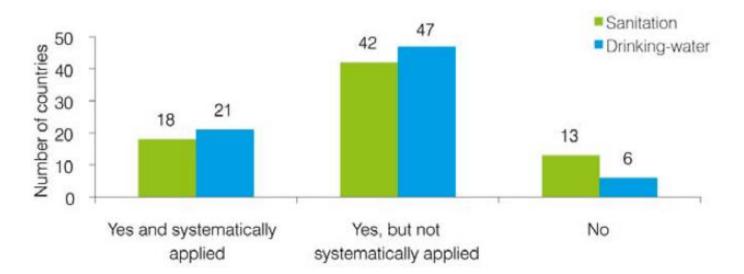
### Local government

- Mandate to ensure services without full authority and enough finance
- Inability to respond to locally identified priorities
- Low capacity
- Social marginalisation and elite capture

Citizens and consumers

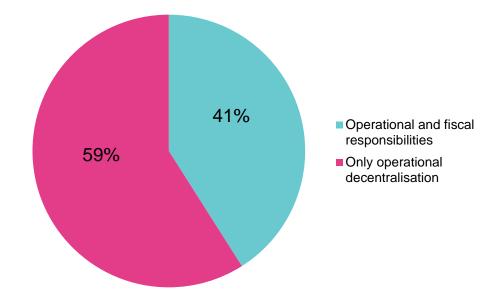
- Weak participation and accountability mechanisms no consumer protection
- Monopoly of service providers limited options
- Lack of information about local government actions and performance

#### LIMITED PROCEDURES IN PLACE FOR STAKEHOLDER PARTICIPATION



Over 70% of countries responding either no procedures in place or not systematically implemented; similar levels for water and sanitation (GLAAS 2012)

### FISCAL DECENTRALISATION DOES NOT FOLLOW OPERATIONAL MANDATES: SANITATION PROVISION



Only ~40% of countries (64 respondents) have decentralised fiscal as well as operational responsibilities for sanitation services (GLAAS, 2012)

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### **DECENTRALISATION TAKES TIME**

## 1888

### Local Government Act first passed in UK



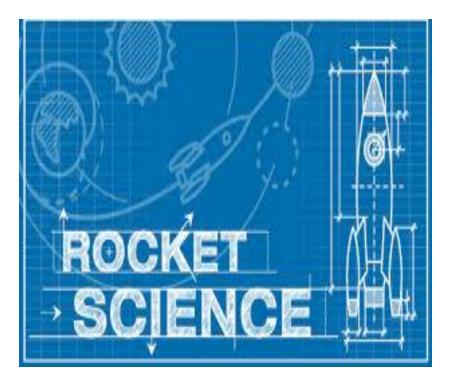
### HOW COMPLICATED CAN IT BE?







### DELIVERING WASH IS 'ROCKET SCIENCE'



- No single entry point continuous services
- No silver bullets certainly not technological solutions
- Not a logical market public good
- Complex and messy hard investment and equity choices - universality



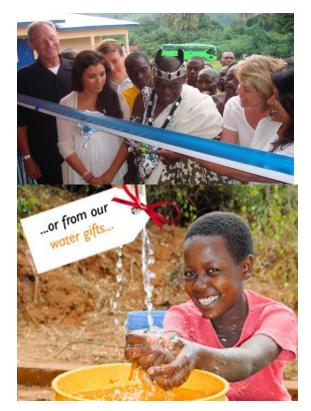
### OF COURSE EXTERNAL AID MATTERS

- 12 major donors will help 100 million people gain access to drinking water and 125 million to sanitation in 2015
- And it's going where it is most needed – 38% to sub-Saharan Africa (GLAAS, 2014)
- Increasingly being targeted to have a catalytic effect on sector change





### BUT EXTERNAL AID CAN ALSO UNDERMINE LONG-TERM DEVELOPMENT



- Pressure to deliver outputs quickly accountability to the donor not to host governments or communities
- Short-term project funding often channeled in parallel to national and local systems
- Local government struggle to coordinate disparate actors and to enforce norms
- In aid dependent WASH sectors may generate disconnect with core public administration (WSP/AFDB 2010)



### VICIOUS CYCLE OF AID 'INEFFECTIVENESS'

#### **WASH Sector:**

- Weak policy and leadership
  - Fragmented budgets
- Poor planning and coordination
  - Weak institutions
  - Poor accountability
    - Service failure

#### Effect :

- No coordination
- No capacity building
- Fragmented approaches
- Accountability to dev. partners not govt. and communities
  - Weakened LG functions
  - Unsustainable services

#### - Short project cycles

**Development Partner Aid:** 

- Focus on capital investment
- By-passes country systems
  - Operates bi-laterally at decentralised level
- Undermines LG; unequal power

### VIRTUOUS CYCLE OF AID EFFECTIVENESS

#### Improving WASH Sector:

- National vision and strong policy
  - Single budgetary framework
    - Effective planning and coordination
    - Strengthened institutions
      - Greater accountability
    - Service improvements

#### Effect :

- Greater coordination and less fragmentation
  - Reduced transaction costs
  - Accountability to govt. and consumers
- More performance monitoring
  - Better sector governance

(Adapted from de la Harpe, 2013)

#### **Development Partner Aid:**

- Shift from project funding to sector support
  - Focus on life-cycle costs
- Delivery through country systems
- Coordinated at decentralised level
  - Supports capacity development

### **REFLECTIONS FOR THE WEEK AHEAD**

- Take the long view while providing direct services, also build capacity and contribute to solving systemic weaknesses, not reinforcing them
- Support citizen voice and accountability of government in communities and at higher levels – to improve WASH governance
- And don't ignore the elephant in the room the financing gap!



### THANK YOU

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### WORKING TOGETHER: CSO AND LOCAL GOVERNMENT PROJECTS CONTINUUM AND SPEED DATING EXERCISE

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### **CONTINUUM EXERCISE AND SPEED DATING**

• Thinking about the DFAT-funded WASH project that you are involved with consider these five statements:

Supporting Government: Providing support to help Government do their job

Implementing directly: Delivering WASH services yourself Strengthening Government: Helping Government to do their job better

Implementing through a partner: Supporting a local organisation to deliver WASH services Collaborating with Government: Telling Government what you are doing/aligning with their strategies



### POST AND PERUSE THE CONTINUUM OF POSSIBILITIES

- As an individual CSO or LG staff member, write your project name on a sticky note
- Identify where your organization is on the continuum and post it where you think it fits best
- Remember you can put your project in more than one location on the continuum
- Spend a few moments to observe where others are on the continuum



### "SPEED DATING": A HOW TO GUIDE

At the sound of the whistle .....

- Pair off with someone you have never met before
- Introduce yourselves to one another
- Spend a couple of minutes each in turn asking why you placed yourself where you did on the continuum and what you would do to change – or why you would not change your approach

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When the whistle blows swap partners and do it again!

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